

## **BRAC 2005 Infrastructure Steering Group (ISG)**

### **Meeting Minutes of January 30, 2004**

The Acting Under Secretary of Defense (Acquisition, Technology, and Logistics), Mr. Michael W. Wynne chaired this meeting. The list of attendees is attached.

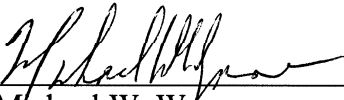
Mr. Wynne opened the meeting and asked Mr. Peter Potochney, the Director of the OSD BRAC Office, to provide an overview of the BRAC process to date, an update on the JCSGs, the process for publishing the final selection criteria and the approach to selection criteria six to eight. Mr. Potochney used the attached slides to review the overall BRAC schedule including an update of the JCSG Military Value briefing schedule. He noted that after the briefings, the JCSGs' military value report will be formally coordinated as was the case with the capacity reports. The ISG agreed to the schedule as presented. The ISG discussed the importance of having a military value process that is internally consistent while still recognizing the differences associated with the variety of functions within the Department. The ISG agreed that each JCSG is working hard to develop military value scoring plans for the functions for which they are responsible. The ISG noted that the military value scoring process is linked to the scenario phase and that deliberations during the scenario phase will be iterative. The ISG decided to invite the Chairs of the JCSGs to the military value briefings so that the JCSGs could benefit from the discussions of other JCSG's approaches to military value. Mr. Potochney also agreed to host a meeting of the JCSGs chairs in the near future.

The ISG next discussed the schedule for publishing the final selection criteria as required by the BRAC statute. Mr. Potochney noted that the majority of comments were received within the last two days. He briefly highlighted the breadth of comments that ranged from suggestions to make specific changes to the criteria to broad statements about the BRAC process. The ISG discussed whether to change the criteria to reflect the myriad comments received. The ISG agreed in principal that it would not be practical to make changes to accommodate one specific interest area because doing so would ignore equally valid interest areas. The ISG agreed that keeping the criteria broad would allow the Department to address many of the suggestions as the Military Departments and JCSGs apply the criteria as they develop their recommendations. The ISG agreed to the schedule briefed and requested that they be able to review a draft of the proposed federal register notice over the weekend prior to being asked to formally coordinate the draft. The ISG chair agreed.

Mr. Potochney next briefed the ISG on the approach to criteria six to eight. The ISG agreed to the assignment of the Joint Process Action Teams and that the target for completing their work is Mid-March.

Colonel West from the Joint Staff next briefed the ISG on the Force Structure Plan. The ISG members agreed to the Joint Staff's overall approach. The Air Force requested that the Joint Staff change the force structure table to reflect the Air Expeditionary Force construct. The Joint Staff stated that the Air Force must submit their proposed change expeditiously because there was limited time to make additional changes.

At the conclusion of the meeting, the ISG briefly discussed how overseas force structure changes might affect the BRAC process. The ISG agreed that any changes would be incorporated into the BRAC process.

Approved:   
Michael W. Wynne  
Acting USD(Acquisition Technology and Logistics)  
Chairman, Infrastructure Steering Group

Attachments:

1. List of Attendees
2. Briefing slides entitled "BRAC 2005 Issues" dated January 30, 2004

## **Infrastructure Steering Group Meeting January 30, 2004**

### **Attendees**

#### **Members:**

- Mr. Michael W. Wynne Acting Under Secretary of Defense (Acquisition, Technology and Logistics)
- Mr. Raymond DuBois, Deputy Under Secretary of Defense (I&E)
- General Peter Pace, Vice Chairman, Joint Chiefs of Staff
- Hon. H.T. Johnson, Assistant Secretary of the Navy (I&E)
- Mr. Geoffrey Prosch, for Acting Assistant Secretary of the Army (I&E)
- Admiral William Mullen, Vice Chief of Naval Operations
- General Michael Mosley, Vice Chief of Staff of the Air Force

#### **Alternates:**

- Mr Ron Orr, Principal Deputy Assistant Secretary of the Air Force (Installations, Environment & Logistics) for Hon. Nelson Gibbs, Assistant Secretary of the Air Force (IE&L)
- Major General Larry Lust, Assistant Chief of Staff for Installations for General George Casey, Vice Chief of Staff, Army

#### **Others:**

- Lieutenant General James Cartwright, Director, Force Structure, Resources and Assessment, Joint Staff
- Dr. Craig College, Deputy Assistant of the Army (I&A)
- Ms. Anne Davis, Deputy Assistant Secretary of the Navy (I&A)
- Mr. Mike Aimone, Deputy Assistant Secretary of the Air Force (B&IA)
- Major General Gary W. Heckman, Assistant Deputy Chief of Staff of the Air Force for Plans and Programs
- Mr. Phil Grone, Principal Assistant Deputy Under Secretary (Installations and Environment)
- Mr. Pete Potochney, Director, OSD BRAC
- Mrs. Nicole Bayert, Associate General Counsel, Environment and Installations, DoD
- Captain Gene Porter, Senior Military Assistant for the Under Secretary of Defense (AT&L)
- Ms. Deborah Culp, Program Director, Contract Management Directorate, Office of the Inspector General
- Mr. Andrew Porth, Assistant Director, OSD BRAC
- Colonel Scott West, Chief Forces Division, Joint Staff
- Commander John Lathroum, Force Integration Branch Officer, Forces Division, J-8



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# **BRAC 2005 Issues**

Briefing to the  
Infrastructure Steering Group

January 30, 2004



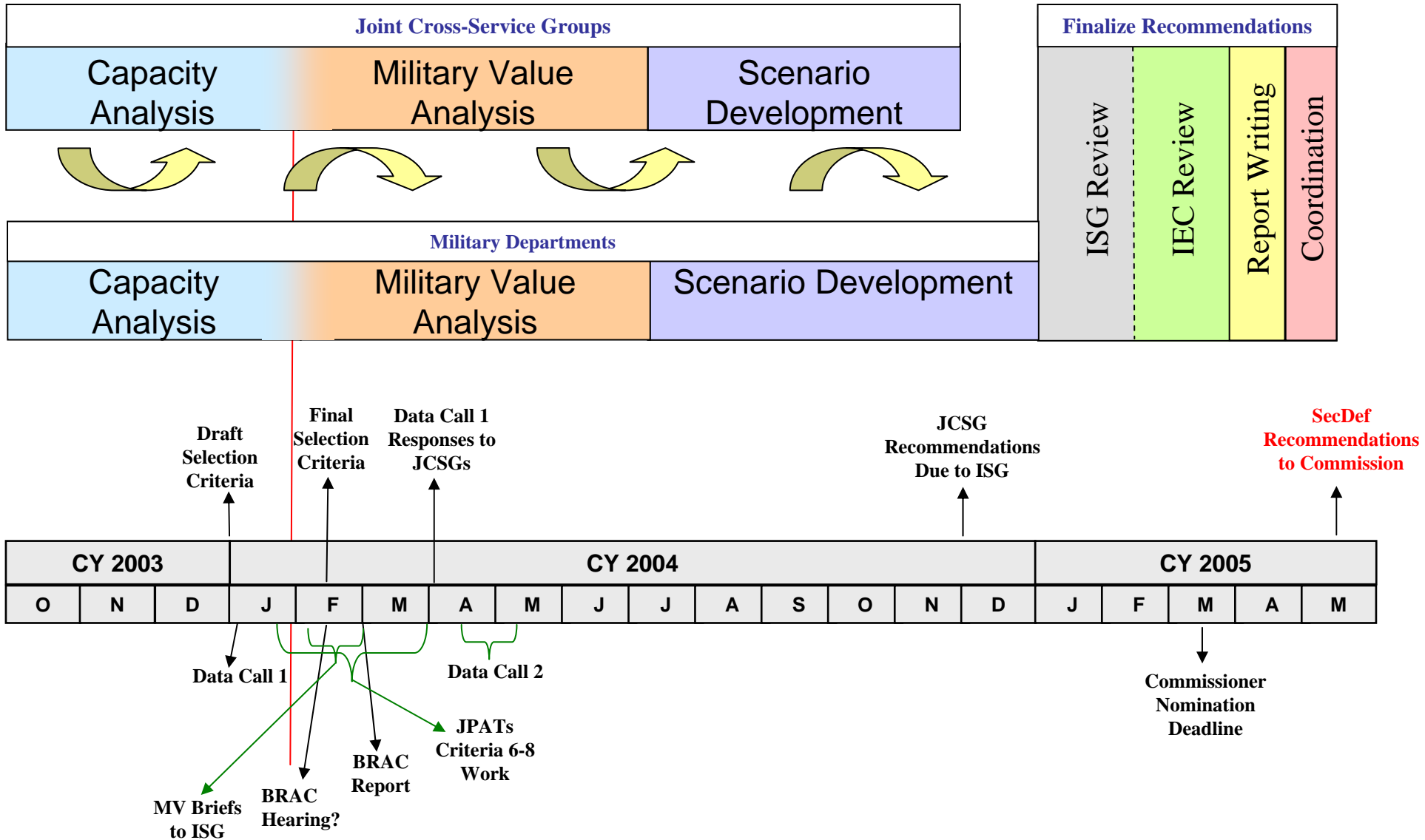
# Purpose

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- Process Overview
- JCSG Update
- Final Selection Criteria
- Approach to Selection Criteria 6-8
- Force Structure Discussion



# Process Overview





# JCSG Update

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- Schedule for Military Value briefings
  - Feb 12 @ 11:00-12:00 Industrial (tentative)  
(possible hearing)
  - Feb 17 @ 14:00-15:00 Technical
  - Feb 18 @ 15:30-16:30 Industrial (tentative)
  - Feb 19 @ 10:00-11:00 Medical
  - Feb 20 @ 14:30-15:30 Supply & Storage
  - Feb 23 @ 13:00-14:00 H&SA
  - Feb 24 @ 11:00-12:00 Education & Training
  - Mar TBD Intelligence



# Selection Criteria Comments

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- About 200 comments received
  - 23 congressional
  - 12 governors
  - ~20 other elected officials
- Significant comments
  - GAO support
  - Legislative constraints - 50/50 rule, core
  - Legal sufficiency
  - Surge
  - Intellectual capital/skilled workforce
  - R&D/T&E/Acquisition of weapon systems
- Potential changes
  - ?





# Schedule for Finalizing Selection Criteria

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- |                  |                                                                                                                                                                                                                                        |
|------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| January 30, Fri  | <ul style="list-style-type: none"><li>• Final day to receive public comments</li><li>• ISG meeting to approve process for finalizing criteria and deliberate on significant input or changes to criteria</li></ul>                     |
| February 2, Mon  | <ul style="list-style-type: none"><li>• Coordinate criteria and Federal Register draft with ISG/IEC concurrently</li><li>• Provide OMB with coordination draft</li><li>• Provide Spec Asst to SecDef with coordination draft</li></ul> |
| February 5, Thu  | <ul style="list-style-type: none"><li>• NOON: Coordinations due</li><li>• COB: Approval package provided to DepSecDef</li></ul>                                                                                                        |
| February 6, Fri  | <ul style="list-style-type: none"><li>• COB: Approval package into SecDef</li></ul>                                                                                                                                                    |
| February 9, Mon  | <ul style="list-style-type: none"><li>• Receive SecDef approval and OMB clearance to publish final selection criteria</li></ul>                                                                                                        |
| February 10, Tue | <ul style="list-style-type: none"><li>• NLT 2:00 PM: Deliver final selection criteria package to Federal Register for posting (under emergency procedures)</li></ul>                                                                   |
| February 12, Thu | <ul style="list-style-type: none"><li>• Publish final selection criteria in Federal Register</li></ul>                                                                                                                                 |



# Approach to Criteria 6-8

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- Criteria 6-8 pertain to economic impact, community support, and environment
- Consistent DoD-wide approach
- Joint Process Action Teams established for each (OSD, Air Force, and Navy led, respectively)
- Community support and environment JPATs will:
  - Develop attributes, metrics, and questions
  - Data call responses will be provided to JCSGs and MilDeps for use in analysis
- Economic Impact JPAT will develop a tool for assessing economic impact similar to the one used in BRAC 95

Each JPAT will brief ISG on details of approach



# **BRAC Force Structure Plan Update to ISG**

**SCOTT D. WEST, Colonel, USAF  
Chief, Forces Division, J-8**

**30 January 2004**

# BRAC Force Structure Plan Update:

## Background/Status



- Congressional Law:** IAW the Defense Base Closure and Realignment Act of 1990 (amended), the Force Structure Plan shall be based on:
1. an assessment of the probable threats during the 20-year period beginning with FY05,
  2. probable end-strength levels and major military force units needed to meet these threats,
  3. anticipated levels of funding during such period.

The plan to be submitted to Congress in support of DoD's FY05 budget.

- CJCS Tasking:** USD/AT&L's "BRAC 2005 Policy Memo One" requires:
1. CJCS to produce the plan as soon as possible after final force decisions are made for prep of the FY 05 budget, but NLT 2 Feb 04.
  2. The plan to be coordinated with the Military Departments and relevant agencies and offices to include: USD(P), USD(AT&L), USD(C), ASD(RA), GC and PA&E.

***Status: JS has completed development of the plan and coordinated its content at the GO/FO level across DoD.***

# BRAC Force Structure Plan Update:

## Proposed Way Ahead



### Proposed Way Ahead:

1. ISG recommend SecDef submit both versions to Congress.  
**Classified** version for detail on threat and force structure plan;  
**Unclassified** version for “public/congressional consumption.”
2. USD/(AT&L) submits both versions to SecDef (w/the other Congressionally-directed documents required by BRAC legislation).
3. After SecDef submits plan to Congress:  
JS coordinates adjustments to force structure projections with OSD and Services, based on the outcome of Congressional action with PB '05. (BRAC legislation allows SecDef to submit adjustments to the plan with his '06 budget.)



## ■ Recap

## ■ Next Steps/Work in Progress

- JCSG military value briefings
- Criteria 6-8 JPAT briefings
- Overseas basing update
- Selection criteria implementation
- BRAC funding allocation rules